

AGENDA FOR SUMMIT MEET

- I. USSR is continuing drumfire of diplomatic moves designed to:
 - A. Cash in on highly dramatized Soviet "liberality" on Austrian treaty.
 - B. Take credit for prospect of reduction international tension at "summit" meeting this summer.
 - C. Persuade West Europeans in particular and non-Communist world generally:
 - 1. That USSR wants major East-West detente and reciprocal disarmamen
 - 2. Within this context, that rearmament West Germany is menace to European peace and security, rather than gain of strength for NATO coalition.
- II. Although these Soviet moves are full of propaganda, they are not just propaganda

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worked out and coordinated as carefully as any of Zhukov's massive battlefield assaults.

- B. Positions being set forth in advance represent Soviet agenda for "summit" meeting.
- C. Aim--weaken US position in Western
 Europe; stop (or minimize) rearmament
 West Germany.
- III. Main lines of Soviet negotiating position at "summit" laid down in elaborate proposals on disarmament and ending cold war-sprung last week at London talks and, since then, plugged heavily by Soviet leaders.
 - A. Core of position is Soviet willingness to agree to:
 - Reasonably realistic disarmament scheme;

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tees of any kind (LOCARNO or UN regional grouping) that would satisfy West Europeans as manifest of Soviet peaceful intent.

- IV. USSR can go long way in negotiating from this position because:
 - A. General war in Europe not in Soviet interest in foreseeable future:
 - B. Pushing US off Eurasian continent easier by political pressures on Western Europeans than by military moves, which Soviet leaders know are very dangerous in hydrogen age.
 - C. In process, USSR is trying to capture good words in popular lexicon, like "peace"--"disarmament"--"neutrality" and "independence" of small nations.
 - D. By contrast, USSR portrays US as advocating high-levels military expenditures, keynoting imminence of war, and demand-

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- A. Demonstration of "good faith" in sending Molotov, amid fanfare and rejoicing, to sign Austrian treaty on schedule
- B. Molotov's prompt acceptance of US-UK-French invitation for "summit" meeting.
- C. Bulganin's conclusion of Warsaw Pact.
- VI. Establishment of this 8-power Soviet Bloc treaty group (pledged to friendship, co-operation and mutual assistance) also brought into being a long-anticipated "unified" Eastern European military force.

 Twists at Warsaw: language carefully made clear that:
 - A. Non-Communist states will be welcomed into Pact;
 - B. Pact, together with its military defense system, would lapse when and if a general European security treaty

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both Warsaw defense group and NATO are

made obsolete by future reduction of

world tension, agreement on disarma
ment, and conclusion of general mutual

security system.

- VII. Most special gimmick of all at Warsaw-announcement that participation of East
 German armed forces in "unified" command
 would "be examined later."
 - A. This saving-out of East Germany as bargaining counter is probably most serious sign that USSR means business in negotiations at "summit."
 - B. Ambassador Bohlen said several weeks
 ago tipoff to earnestness of Soviet
 wish for a settlement of the German
 problem would be failure to incorporate
 East Germany in Warsaw defense system
 on same basis as other Satellites.

man settlement not any sense a Soviet willingness to surrender.

- A. USSR may hope to sell scheme of reciprocal armament limitations in "two
 Germanies," as part of general
 security system.
- B. Some such scheme foreshadowed by 10 May Soviet proposal for strict limitation of local police contingents in both parts of Germany.
- C. Under such an arrangement (and with considerable reduction of tension),

 USSR might in long run be willing withdraw most of its powerful military forces from East Germany; count on political power and security police to maintain essential Soviet control.
- D. In this way USSR could impose safe
 limits on West German contribution to
 NATO without giving up East Germany.

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